

## Message Text

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45

ACTION IO-14

INFO OCT-01 ARA-16 ISO-00 IOE-00 EB-11 SAB-01 L-03 SP-03

CIAE-00 INR-10 NSAE-00 RSC-01 SSO-00 INRE-00 USPS-02

USIE-00 OIC-04 PM-07 PA-04 PRS-01 AF-10 EA-11 EUR-25

NEA-14 DODE-00 SS-20 NSC-07 NSCE-00 DRC-01 OMB-01

/167 W

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O R 051710Z JUN 74

FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 6277

INFO AMEMBASSY PANAMA

LIMITED OFFICIAL USE GENEVA 3571

E.O. 11652: N/A

TAGS: ETEL, PFOR, UPU, PA

SUBJ: UPU CONGRESS - PANAMA QUESTION

REF: A) STATE 114474, B) STATE 110015, C) GENEVA 3382

SUMMARY: ALTHOUGH WE RECEIVING ASSURANCES PANAMANIAN ISSUE  
WILL NOT BE RAISED FURTHER IN UPU CONGRESS, USDEL BELIEVES  
ISSUES WILL BE PUSHED FURTHER AND STANDS GOOD CHANGE OF POSITION  
ACTION BY CONGRESS. END SUMMARY.

1. MEETING PUAS STATES, WITH US AND SPAIN UNINVITED, SCHEDULED  
FOR MAY 27 TO BEST OF OUR KNOWLEDGE NEVER TOOK PLACE.

2. WITH DEPARTURE PANAMANINA MINISTER AND PARTY USDEL  
RENEWED EFFORTS TO DISSUADE THEM FROM PRESSING FOR FURTHER ACTION  
DECLARATION REF. C. PANAMA DEL NOW ASSURING US (AND OTHER  
DELS) THEY WILL LEAVE MATTER WHERE IT STANDS, I.E. WITH CIRCULATION  
DECLARATION AS CONFERENCE DOCUMENT (GENEVA 3382). PANAMA  
MINISTER'S SPEECH MAY 28 CLAIMED REPUBLIC OF PANAMA  
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SOVEREIGNTY OVER CANAL ZONE AND THEREFORE LISTING OF POST OFFICE IN

CANAL ZONE UNDER US UNJUSTIFIED NOTWITHSTANDING ANYTHING CONTAINED IN TREATY.

3. FACT REMAINS, HOWEVER, THAT DECLARATION CALLS FOR PLENARY TO "CORRECT/ INTERNATIONAL LIST OF POST OFFICES (NOMENCLATURE INTERNATIONAL DES BUREAU DE POSTE, BERNE, 1968, PREFACE, PAGE 21) SO AS TO SHOW CZ AS POSTAL SUBDIVISION OF ROP AND TO DELETE MENTION OF CZ AS PART OF THE WHOLE OF THE TERRITORIES OF US.

4. SO FAR THERE HAS BEEN NO FORMAL RESOLUTION PRESENTED FOR PLENARY ACTION, WHICH WOULD NORMALLY BE A REQUIREMENT. HOWEVER, RECENT EXPERIENCE HAS SHOWN THAT CONGRESS IF PUSHED HARD ENOUGH IS WILLING OVERLOOK PROCEDURAL NICETIES. THUS EVEN THOUGH PANAMA DOES NOT INTEND, AS THEY SAY, TO PRESS MATTER, IT IS CONCEIVABLE THAT ATTACK MAY BE LED BY AFRO-ARAB BLOC.

5. FURTHERMORE, FINANCE COMMITTEE AGENDA CONTAINS EARLY SEPARATE ITEM TO FINANCE PROJECT UPDATING INTERNATIONAL LIST OF POST OFFICES BY UPU INTERNATIONAL BUREAU. ALTHOUGH WE HAVE NO RPT NO INDICATION PANAMA WILL RAISE QUESTION OF "CORRECTING" LIST AT THIS TIME, IT WOULD PROVIDE EXCELLENT OPPORTUNITY FOR THEM TO DO SO IF THEY SO DESIRED.

6. RESOLUTION RE ELIMINATION REPRESENTATION TERRITORIES WOULD SEEM PROVIDE FORUM FOR PANAMANIAN REQUEST DELETE MENTION CZ AS US TERRITORY IN PLENARY.

7. USDEL CONCLUDES THAT OPPORTUNITIES ABOUND FOR SOME ASPECT PANAMA QUESTION TO ARISE EITHER AT CONGRESS OR IN COMMITTEE. POSITION SET FORTH IN PARA. 3 REF B WILL BE USED OPPOSE BUT IF THERE ARE FURTHER ARGUMENTS DEPT. CONSIDERS IMPORTANT TO ADVANCE AT MEETING USDEL WOULD APPRECIATE HAVING THEM AS SOON AS POSSIBLE.

8. IF ISSUE ARISES IN WHATEVER FORM IN WHATEVER FORUM, IT SEEMS LIKELY THAT PANAMA WILL PREVAIL. TACTICAL FLEXIBILITY ON PROCEDURAL GROUNDS LIMITED IN FACE AFRO/ARAB BLOC VOTING PATTERN AND DEMONSTRATED UNWILLINGNESS WEO'S SUPPORT US IN MEANINGFUL WAY. WHATEVER DETAILED ARGUMENTATION IS CONSIDERED DESIRABLE TO LIMITED OFFICIAL USE

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HAVE MADE PART OF OFFICIAL RECORD SHOULD BE AVAILABLE USDEL.ABRAMS

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** FOREIGN RELATIONS, TERRITORIAL CLAIMS, POSTAL SERVICE, MEETING DELEGATIONS, DECLARATIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 05 JUN 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** cunninfx  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1974GENEVA03571  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Film Number:** D740142-1209  
**From:** GENEVA  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1974/newtext/t19740674/aaaacqi.tel  
**Line Count:** 108  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Office:** ACTION IO  
**Original Classification:** LIMITED OFFICIAL USE  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 2  
**Previous Channel Indicators:**  
**Previous Classification:** LIMITED OFFICIAL USE  
**Previous Handling Restrictions:** n/a  
**Reference:** A) STATE 114474, B) STATE 110015, C)  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** cunninfx  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 17 JUN 2002  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <17 JUN 2002 by kelleyw0>; APPROVED <20 FEB 2003 by cunninfx>  
**Review Markings:**

Declassified/Released  
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EO Systematic Review  
30 JUN 2005

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** UPU CONGRESS - PANAMA QUESTION  
**TAGS:** ETEL, PFOR, PA, US, UPU  
**To:** STATE  
**Type:** TE  
**Markings:** Declassified/Released US Department of State EO Systematic Review 30 JUN 2005